

Map and Basic Conditions Statement

Littlemore Neighbourhood Plan

For Oxford City Council

DOCUMENT CONTROL SHEET

LNP Document Control Sheet				
Document Title Map and Basic Conditions Statement				
Draft Number	v.2.2			
Task Group and Authors	Project Manager			
Date of Version	1. October 2024			
Status	Final Draft			
Date of Public Issue				
Visibility	For Oxford City Council official Consultation			
File Type	Word			
File Name	LNPBasicConditionsStatement			

CONTENT

1.	Introduction	4
2.	Legal Requirements	5
3.	Basic Conditions	8
4.	Contribution to the achievement of Sustainable Development	16
5.	General Conformity	17
6.	EU Obligations	18
7.	Conclusion	19

Appendix A – Screening Statement on the determination of a need for an SEA $\,$

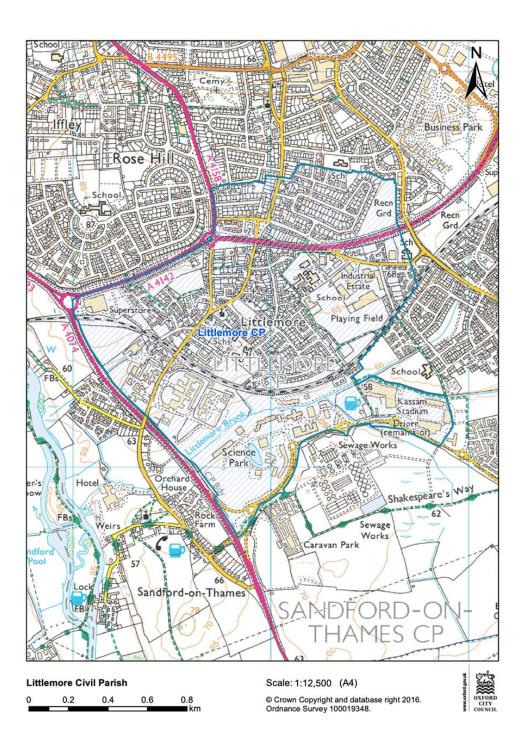
1. Introduction

- 1.1 The Littlemore Neighbourhood Plan (LNP) has been prepared by the Littlemore Parish Council (LPC), with input from the local community. This statement demonstrates how the LNP meets the basic conditions required by paragraph 8(2) of Schedule 4B to the Town and Country Planning Act 1990.
- 1.2 Paragraph 8 of Schedule 4B to the Town and Country Planning Act 1990 requires that Neighbourhood Plans must meet the following basic conditions:
- a. Have regard to national policies and advice contained in guidance issued by the Secretary of State.
- b. Have special regard to the desirability of preserving any listed building or its setting or any features of special architectural or historic interest that it possesses.
- c. Have special regard to the desirability of preserving or enhancing the character or appearance of any conservation area.
- d. Contributes to the achievement of sustainable development.
- e. Is in general conformity with the strategic policies contained in the development plan for the area of the authority (or any part of that area).
- f. Does not breach, and is otherwise compatible with, EU obligations.
- g. Prescribed conditions are met in relation to the Order (or plan) and prescribed matters have been complied with in connection with the proposal for the Order (or Neighbourhood Plan).

2. Legal Requirements

2.1 The LNP:

- Has been prepared and submitted by a qualifying body, Littlemore Parish Council.
- Covers the designated Neighbourhood Area, which aligns with the boundaries of Littlemore Parish.
- Relates to the period from 2025 to 2040.
- Does not contain policies that relate to excluded development.
- 2.2 The LNP is being submitted by Littlemore Parish Council for the Parish area of Littlemore. Map 1 below shows the extent of the NP boundary (the blue line).



Map 1: The Neighbourhood Plan Area

2.3 In accordance with the Neighbourhood Planning Regulations (as amended) 2012, an application for designation was submitted to Oxford City Council. The City Council publicised the application for designation from Littlemore Parish Council and advertised (by Oxford City Council) the designation for four weeks to allow any comments to be made on the application.

- 2.4 The Littlemore Neighbourhood Plan Area, which follows the Littlemore Parish boundary, was formally designated by the City Executive Board on 15 August 2017. The approved NP designated area is shown in Map 1 and information on the designation can be found in the Designation Statement on Oxford City Council's webpage: https://www.oxford.gov.uk/neighbourhood-planning/littlemore-neighbourhood-plan
- 2.5 The draft Littlemore NP was made available for consultation in accordance with Regulation 14 of the Neighbourhood Plan Regulations from 7th May 2024 until 18th June 2024. Some minor amendments have been made to the Neighbourhood Plan based on the comments received and these are in the attached documents as outlined in the Consultation Statement.
- 2.6 The Plan proposal relates to planning matters (the use and development of land) and has been prepared in accordance with the statutory requirements and processes set out in the Town and Country Planning Act 1990 (as amended by the Localism Act 2011) and the Neighbourhood Planning Regulations (as amended) 2012.
- 2.7 The NP for Littlemore will cover the period 2025 until 2040. The NP proposal does not deal with county matters (mineral extraction and waste development), nationally significant infrastructure or any other matters set out in Section 61K of the Town and Country Planning Act 1990.

3. Basic Conditions - Have Appropriate Regard to National Policy

- 3.1 Regard to national planning policy and guidance: The NPPF provides a framework within which local communities can produce neighbourhood development plans for their area and sets out how planning should help achieve sustainable development.
- 3.2 The NPPF was first published in March 2012, and revised in 2018, 2019, 2021, 2023, and proposed updates have been consulted on in 2024. The Framework under which this Basic Conditions Statement is provided is under the NPPF December 2023.
- 3.3 Paragraph 37 of the NPPF requires neighbourhood plans to meet 'basic conditions' and other legal requirements, as set out in paragraph 8 of Schedule 4B to the Town and Country Planning Act 1990 (as amended), before they come into force. The Localism Act explains that this is the 'adopted Development Plan'.
- 3.4 The definition of sustainable development employed in this assessment has been derived from the NPPF's definition (NPPF, paragraph 7).
- 3.5 This Basic Conditions Statement demonstrates that the Littlemore NP has regard to relevant policies within the NPPF in relation to:
 - Achieving sustainable development.
 - Plan-making.
 - Delivering a sufficient supply of homes.
 - Building a strong, competitive economy.
 - Ensuring the vitality of town centres.
 - Promoting healthy and safe communities.
 - Promoting sustainable transport.
 - Achieving well-designed and beautiful places.
 - Meeting the challenge of climate change, flooding and coastal change.
 - Conserving and enhancing the natural environment.
 - Conserving and enhancing the historic environment.
- 3.6 The LNP has been prepared with regard to the National Planning Policy Framework (NPPF) and other relevant national policies.
- 3.7 Table 1 demonstrates how the LNP conforms with the basic conditions.

Table 1. How LNP Policies Conform to Relevant Plans

LNP Policy	LNP Objectives	LNP Policies Summary	Oxford Plan Policies	NPPF Reference	Basic Conditions met
Area	Summary		Aligns With		
Built Environment	Emphasises maintaining the unique character and heritage of Littlemore, with specific guidelines for local architecture and design.	BES 1: Encouragement of public Infrastructure improvements and community safety.	Policy V7: Infrastructure and Cultural and Community Facilities: Policy aims to improve access to social and community infrastructure.	Promoting Healthy and Safe Communities Paragraph 96: Planning policies and decisions should aim to achieve healthy, inclusive and safe places. Paragraph 97: To provide the social, recreational and cultural facilities and services the community needs, planning policies and decisions should: a) plan positively for the provision and use of shared spaces, community facilities (such as local shops,	 a. Have regard to national policies and advice contained in guidance issued by the Secretary of State. b. Have special regard to the desirability of preserving any
				meeting places, sports venues, open space, cultural buildings, public houses and places of worship) and other local services to enhance the sustainability of communities and residential environments.	listed building or its setting or any features of special architectural or historic interest that it possesses.
				Achieving well-designed and beautiful places Paragraph 131: The creation of high quality, beautiful and sustainable buildings and places is fundamental to what the planning and development process should achieve. Good design is a key aspect of sustainable development, creates better places in which to live and work and helps make development acceptable to communities.	c. Have special regard to the desirability of preserving or enhancing the character or appearance of any conservation area.
		BES 2: Support for expansion of and new sheltered housing where required.	Policy H2: Delivering Affordable Homes: support for sheltered housing, where sites have a capacity for 10 or	Delivering a sufficient supply of homes Paragraph 60: To support the Government's objective of significantly boosting the supply of homes, it is important that a sufficient amount and variety of land can come forward where it is needed, that the needs of groups	d. Contributes to the achievement of sustainable development.

	more homes (gross) or exceed 0 .5 ha.	with specific housing requirements are addressed and that land with permission is developed without unnecessary delay. The overall aim should be to meet as much of an area's identified housing need as possible, including with an appropriate mix of housing types for the local community.	e.	Is in general conformity with the strategic policies contained in the development plan for the area of the authority (or
BES 3: Requirements and demonstrations are significant at the signific	e no Vehicle Parking: Seeks	Promoting sustainable transport Paragraph 112: Maximum parking standards for residential and non-residential		any part of that area).
on street pa	minimum that is necessary in accordance with parking standards.	development should only be set where there is a clear and compelling justification that they are necessary for managing the local road	f.	Does not breach, and is otherwise compatible with,
BES 4: Supp HMOs only	•	network, or for optimising the density of development in city and town centres and		EU obligations.
result in un increase in parking. Re net loss of ifloor space any family i	on-street resisted due to the adverse impact on parking pressure.	other locations that are well served by public transport (in accordance with chapter 11 of this Framework).	g.	Prescribed conditions are met in relation to the Order (or plan) and prescribed matters have been
BES 5: Supproposals to preserve or heritage as their setting	port for Policy DH3: Designated Heritage Assets: seeks enhance to conserve and enhance heritage assets	Conserving and Enhancing the historic environment Paragraph 195: Heritage assets range from sites and buildings of local historic value to those of the highest significance, such as World Heritage Sites which are internationally recognised to be of Outstanding Universal Value. These assets are an irreplaceable resource and should be conserved in a manner appropriate to their significance, so that they can be enjoyed for their contribution to the quality of life of existing and future generations.		complied with in connection with the proposal for the order (or neighbourhood plan).

I		BES S. I.	B !: BUS B : . !	B 1406 BL 1 11 1 1 11
		BES 6: general support	Policy DH3: Designated	Paragraph 196: Plans should set out a positive
		for existing buildings	Heritage Assets: seeks	strategy for the conservation and enjoyment
		to be retrofitted to	to conserve and	of the historic environment, including heritage
		reduce energy usage.	enhance heritage assets	assets most at risk through neglect, decay or
		However, any	and their settings in a	other threats.
		significant adverse	manner appropriate to	
		impacts on the	their significance.	
		historic environment	Policy S1: Presumption	
		from such	in favour of Sustainable	
		development	Development.	
		proposals would need		
		to be mitigated, or the		
		proposal would not be		
		supported.		
Community S	Strong emphasis on	CIS1: Where the loss	Policy V7: Infrastructure	Promoting Healthy and Safe Communities
Assets and	protecting and	of a community	and Cultural and	Paragraph 97: To provide the social,
Infrastructure 6	enhancing local	facility is unavoidable	Community Facilities:	recreational and cultural facilities and services
	community facilities	because of	seeks to protect and	the community needs, planning policies and
	and ensuring new	development, support	retain existing	decisions should:
d	developments	given to a	community facilities.	(c) guard against the unnecessary loss of
	contribute to local	replacement	Planning permission not	valued facilities and services, particularly
li	infrastructure.	community facility.	granted for	where this would reduce the community's
		Facility that results in	development that	ability to meet its day-to-day needs.
		an overall	results in the loss of	, ,
		improvement.	such facilities unless	Paragraph 103: Existing open space, sports
		CIS2: seeks to	new or improved	and recreational buildings and land, including
		safeguard and	facilities can be	playing fields, should not be built on unless:
		improve existing	provided at appropriate	a)an assessment has been undertaken which
		sports, leisure and	location.	has clearly shown the open space, buildings or
		recreational facilities		land to be surplus to requirements; or
		in locations in NDP		b) the loss resulting from the proposed
		area.		development would be replaced by equivalent
				or better provision in terms of quantity and
				quality in a suitable location. This includes
				transport hubs, night-time economy venues,
				cinemas and theatres, sports stadia and

Natural	Drinriticas the	CIS3: seeks engagement with County Council and other relevant groups where new proposals for improvements to or additional infrastructure are put forward. In addition, where such infrastructure is proposed, need to ensure timing of implementation of infrastructure and development aligned.	Policy V7: The City Council will work with service providers to improve access to social and community infrastructure and in particular from new development.	arenas, shopping centres, health and education establishments, places of worship, hotels and restaurants, visitor attractions and commercial centres; or c) the development is for alternative sports and recreational provision, the benefits of which clearly outweigh the loss of the current or former use. The presumption in favour of sustainable development Paragraph 11: Plans and decisions should apply a presumption in favour of sustainable development. For plan-making this means that: a) all plans should promote a sustainable pattern of development that seeks to: meet the development needs of their area; align growth and infrastructure; improve the environment; mitigate climate change (including by making effective use of land in urban areas) and adapt to its effects. Promoting Healthy and Safe Communities Paragraph 100: To ensure faster delivery of other public service infrastructure such as further education colleges, hospitals and criminal justice accommodation, local planning authorities should also work proactively and positively with promoters, delivery partners and statutory bodies to plan for required facilities and resolve key planning issues before applications are submitted.
		·	1	
Environment	· .			
	enhancement of	green and blue	Infrastructure Network:	Paragraph 180: Planning policies and decisions
	local green spaces	infrastructure. Notes	Protects green and open	should contribute to and enhance the natural
	· .			
Environment	protection and	and create access to	Green and Blue	environment
Natural	Prioritises the	NES1: seeks to protect	Policy G1: Protection of	Conserving and enhancing the natural
				· · · · =
				facilities and resolve key planning issues
				and statutory bodies to plan for required
				' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' '
				·
				_ · · · · · · · · · · · · · · · · · · ·
				further education colleges, hospitals and
		development aligned.		·
				,
		•		I
		_		Promoting Healthy and Safe Communities
		ensure timing of		
		proposed, need to		urban areas) and adapt to its effects.
				,
				I = =
		· ·		-
		·		·
		infrastructure are put	development.	the development needs of their area; align
		or additional	particular from new	pattern of development that seeks to: meet
		•		
		1	II	
		I	I	
		•	•	,
				<u> </u>
		engagement with	I	
		CIS3: seeks	Policy V7: The City	The presumption in favour of sustainable
				or former use.
				which clearly outweigh the loss of the current
				and recreational provision, the benefits of
				c) the development is for alternative sports
				•
				•
				I

	1		
specific to	protection against	of the Green and Blue	a) protecting and enhancing valued
Littlemore.	adverse impact of	Infrastructure Network.	landscapes, sites of biodiversity or geological
	development on the	Policy G8: New and	value and soils.
	Littlemore	enhanced Green and	Paragraph 181:take a strategic approach to
	Conservation Area	Blue Infrastructure	maintaining and enhancing networks of
	which should be	Network Features:	habitats and green infrastructure; and plan for
	protected and	Support for	the enhancement of natural capital at a
	enhanced.	enhancement of green	catchment or landscape scale across local
		and blue infrastructure	authority boundaries.
		Policy DH3: Designated	
		heritage assets:	Conserving and enhancing the historic
		protection of	environment
		enhancement of	Paragraph 196: Plans should set out a positive
		heritage assets and	strategy for the conservation and enjoyment
		conservation areas.	of the historic environment
		conservation areas.	Paragraph 212: Local planning authorities
			should look for opportunities for new
			development within Conservation Areas and
			World Heritage Sites, and within the setting of
			heritage assets, to enhance or better reveal
			their significance.
	NES 2: seeks to	Policy G2: seeks to	
		I -	Conserving and enhancing the natural environment
	protect and enhance	protect sites and species	
	identified wildlife	of ecological value that	Paragraph 185: To protect and enhance
	habitats in the NDP	are important for	biodiversity and geodiversity, plans should:
	area. Seeks 15%	biodiversity and	a) Identify, map and safeguard components of
	biodiversity net gain.	geodiversity. On sites of	local wildlife-rich habitats and wider ecological
		local importance for	networks, including the hierarchy of
		wildlife – development	international, national and locally designated
		will only be supported in	sites of importance for biodiversity; wildlife
		exceptional	corridors and stepping stones that connect
		circumstances.	them; and areas identified by national and
			local partnerships for habitat management,
			enhancement, restoration or creation66; and
			b) promote the conservation, restoration and
			enhancement of priority habitats, ecological

		NES3: seeks to maintain and where possible increase exiting tree cover.	Policy G7: Protection of existing Green Infrastructure features: seeks to protect against the loss of GI such as trees, where this would have significant adverse impact upon public amenity or ecological interest. Policy G4: Allotments	networks and the protection and recovery of priority species; and identify and pursue opportunities for securing measurable net gains for biodiversity. Achieving well designed and beautiful places Paragraph 136: Trees make an important contribution to the character and quality of urban environments and can also help mitigate and adapt to climate change. Planning policies and decisions should ensure that new streets are tree-lined, that opportunities are taken to incorporate trees elsewhere in developments (such as parks and community orchards), that appropriate measures are in place to secure the long-term maintenance of newly-planted trees, and that existing trees are retained wherever possible. Promoting healthy and safe communities	
		against the loss or overshadowing of	and Community Food Growing: seeks to	Paragraph 96: Planning policies and decisions should aim to achieve healthy, inclusive and	
		existing allotments in the neighbourhood	provide for new allotment space and	safe places and beautiful buildings which: (c) enable and support healthy lifestyles,	
		plan area; and supports new	protect against the loss of protected allotment	especially where this would address identified local health and well-being needs – for	
		proposed allotments.	sites or plots.	example through the provision of safe and	
				accessible green infrastructure, sports	
				facilities, local shops, access to healthier food, allotments and layouts that encourage walking	
				and cycling.	
Transport	Specific measures to	TCS1: provides that	Policy M1: Prioritising	Promoting sustainable transport	
and	improve pedestrian,	development	walking, cycling, and	Paragraphs 108: Transport issues should be	
Connectivity	cycling and public transport	proposals will need to minimise additional	public transport: support for proposals	considered from the earliest stages of plan- making and development proposals, so that:	
	infrastructure within	motorised traffic and	that minimise the need	(a) the potential impacts of development on	
	Littlemore, reducing	consider measures to	to travel and prioritises	transport networks can be addressed;	
		reduce additional car	active travel.		

	car dependency	journeys, and parking	Policy M3: Motor	(b) opportunities from existing or proposed	
	locally.	caused by new	Vehicle parking:	transport infrastructure, and changing	
	,	development.	provides parking	transport technology and usage, are realised –	
		TCS2: support for	standards that seek to	for example in relation to the scale, location or	
		development	minimise use of the	density of development that can be	
		proposals that	private car in	accommodated;	
		improve connectivity	sustainable locations.	(c) opportunities to promote walking, cycling	
		for active travel and		and public transport use are identified and	
		community transport.		pursued	
				(d) the environmental impacts of traffic and	
				transport infrastructure can be identified,	
				assessed and taken into account – including	
				appropriate opportunities for avoiding and	
				mitigating any adverse effects, and for net	
				environmental gains; and	
				(e) patterns of movement, streets, parking and	
				other transport considerations are integral to	
				the design of schemes, and contribute to	
				making high quality places.	
Health and	Encourages	HWS1: support for	Policy V7: Infrastructure	Plan making	
Well-being	developments that	dedicated community	and Cultural and	Paragraph 20: Strategic policies should set out	
	promote health and	health services with	Community Facilities:	an overall strategy for the pattern, scale and	
	well-being, with a	dedicated parking and	provides policy	design quality of places and make sufficient	
	focus on local access	active travel routes.	framework for	provision for:	
	to green spaces and		alteration, expansion	(c) community facilities (such as health,	
	recreational		and new healthcare	education and cultural infrastructure).	
	facilities.		facilities.	Discussions has laboured and a service within	
				Promoting healthy and safe communities	
				Paragraph 97: To provide the social, recreational and cultural facilities and services	
				the community needs, planning policies and	
				decisions should:	
				(e) ensure an integrated approach to	
				considering the location of housing, economic	
				uses and community facilities and services.	
				ases and community racinges and services.	

4. Contribution to the achievement of Sustainable Development

4.1 The NPPF has a presumption in favour of sustainable development. Paragraph 8 of the NPPF sets out what this means:

Achieving sustainable development means that the planning system has three overarching objectives, which are interdependent and need to be pursued in mutually supportive ways (so that opportunities can be taken to secure net gains across each of the different objectives):

- a) an economic objective to help build a strong, responsive and competitive economy, by ensuring that sufficient land of the right types is available in the right places and at the right time to support growth, innovation and improved productivity; and by identifying and coordinating the provision of infrastructure;
- b) a social objective to support strong, vibrant and healthy communities, by ensuring that a sufficient number and range of homes can be provided to meet the needs of present and future generations; and by fostering well-designed, beautiful and safe places, with accessible services and open spaces that reflect current and future needs and support communities' health, social and cultural well-being; and
- c) an environmental objective to protect and enhance our natural, built and historic environment; including making effective use of land, improving biodiversity, using natural resources prudently, minimising waste and pollution, and mitigating and adapting to climate change, including moving to a low carbon economy.
- 4.2 Table 1 demonstrates how the Littlemore NP supports the NPPF and contributes to encouraging sustainable growth in the neighbourhood plan area. The LNP supports the presumption in favour of sustainable development in seeking to ensure that the Neighbourhood develops in ways that improve the quality of life of future generations. In summary, the LNP contributes to sustainable development through policies which:
 - Support the delivery of a sufficient supply of homes;
 - Promote the protection and enhancement of local green spaces;
 - Support local businesses and the local economy;
 - Ensure new developments are designed to high environmental standards;
 - Enhance biodiversity; and
 - Encourage sustainable transport options.
- 4.3 The Plan has been prepared with a central understanding that the key areas it addresses namely, the environment, economy and health and wellbeing in the community, are all closely linked. The policies therefore aim to facilitate change within the community whilst protecting what is highly valued.

- 5. General conformity with the strategic policies contained in the development plan for the area
- 5.1 The LNP has been prepared in dialogue with planning officers from the Oxford City Council. This has ensured that the process of developing the policies for the Plan has been scrutinised in terms of conformity.
- 5.2 The submitted LNP has been prepared within the context provided by the adopted Local Plan 2036.
- 5.3 The LNP is in general conformity with the strategic policies of the Oxford Local Plan 2036 and the emerging 2040 plan. It aligns with the Local Plan's vision for sustainable growth, housing, and infrastructure development. The LNP's policies on transport and connectivity, health and well-being, and community infrastructure are aligned with the broader objectives of the Oxford Local Plan, ensuring that local development supports the city's vision for a healthy and inclusive community.

6. Compatibility with EU obligations

- 6.1 The LNP has regard to the fundamental rights and freedoms guaranteed under the European Convention on Human Rights and complies with the Human Rights Act.
- 6.2 The LNP has been screened for Strategic Environmental Assessment (SEA) and Habitats Regulations Assessment (HRA) (see Appendix A). It has been determined that the Plan does not require a full SEA or HRA as it is unlikely to have significant environmental effects.

7. Conclusion

- 7.1 The Littlemore Neighbourhood Plan complies with all relevant legal and procedural requirements, including those set out in the Neighbourhood Planning (General) Regulations 2012. The LNP has been prepared following the legal requirements for neighbourhood planning, including extensive public consultation and engagement with local stakeholders. This ensures that the Plan reflects the needs and aspirations of the Littlemore community.
- 7.2 The Littlemore Neighbourhood Plan meets all the basic conditions set out in the legislation. It provides a framework for sustainable development in Littlemore, reflecting the aspirations of the local community while aligning with national and local policies.
- 7.3 The policies within the Littlemore Neighbourhood Plan are designed to meet the Basic Conditions Statement by aligning with national and local policies, promoting sustainable development, complying with EU obligations, and adhering to legal requirements. This comprehensive approach ensures that the plan will effectively guide development in Littlemore over the next 15 years.

Supporting Documents

Appendix A – Screening Statement on the determination of a need for an SEA

This is available at <u>Littlemore-NP-Initial-SEA-Screening-Statement May-2024.pdf</u> (<u>littlemoreparishcouncil.gov.uk</u>)